
Executing Epistemic Policies on ROS 2

A Behaviour-Tree Architecture for DEL Plans,
with an Epistemic State Service

Haniel Ulises

Epistemic Robotics

August 19, 2026

Abstract. A planner that reasons about knowledge returns a policy, not a plan: after a sensing action the correct continuation depends on what was observed, and some preconditions are statements about what an agent knows rather than about what is true. Neither is expressible in the execution model of PlanSys2, whose behaviour trees render a plan as a sequence of guarded actions and whose conditions are checked against a store of facts. This report describes an execution layer that closes that gap without displacing the classical one. A policy is carried in additional fields of the existing plan message, so that planner and executor continue to exchange one type; it is rendered as a behaviour tree in which the PlanSys2 action subtree survives unchanged, wrapped in a knowledge guard, a Dynamic Epistemic Logic product update, and a control node that branches on the observed outcome; and the conditions those nodes ask about are answered by an epistemic state service that holds a pointed Kripke model and advances it by executed actions. The architecture is additive: a plan that never branches renders as the sequence PlanSys2 would have built, and the executor acquires no dependency on any of it. We report the design, its failure semantics, and its verification, including a traced execution in which one agent comes to know the value of a proposition while another, present but not observing, does not.

Contents

1	Introduction	2
2	Background	2
2.1	Epistemic states and policies	2
2.2	The PlanSys2 execution model	2
3	A policy on the wire	3
3.1	Unique execution keys	3
4	The behaviour tree	3
4.1	The three additions	4
4.2	Goal checking	5
5	The epistemic state	5
5.1	Formulas across a process boundary	5
5.2	Who determines the outcome	5
6	Structure	6
7	Verification	6
7.1	A traced execution	7
7.2	What is not covered	7
8	Limitations and further work	7

1 Introduction

Planning under partial observability produces objects that classical execution machinery cannot represent. Two of them matter here.

The first is the shape of the plan. A solution to a planning problem over a multi-pointed epistemic state is a *policy*: a tree whose branch points are the designated events of sensing actions and whose leaves satisfy the goal. Any serialisation of it as a sequence retains one branch and, in doing so, asserts that the world will take that contingency.

The second is the nature of its conditions. An epistemic plan is built around formulas such as *Kw_A tails* — *A knows whether the coin lies tails* — which is not a proposition about the coin. No valuation of predicates records it, and so no store of facts can be asked. This is precisely the distinction that makes an epistemic planner worth having: a robot that must sense before committing is one whose plan turns on what it will know, not on what will be true.

PlanSys2 [1] executes a plan by rendering it as a behaviour tree, one subtree per action, each surrounding its action with the PDDL conditions that guard it. The model is a good one, and nothing in this report replaces it. What follows is an account of what has to be added around it, and of where the dependency between the two is allowed to fall.

Contributions. This report describes: (i) an additive extension of the plan message that carries a policy without forking either interface between planner and executor (§3); (ii) a behaviour-tree architecture in which the classical action subtree is preserved and surrounded by three epistemic nodes, with failure semantics that prefer replanning to guessing (§4); (iii) an epistemic state service that is to knowledge what the problem expert is to facts (§5); and (iv) a package structure in which only one small component depends on the executor (§6), together with its verification (§7).

2 Background

2.1 Epistemic states and policies

An epistemic state is a multi-pointed Kripke model $\mathcal{M} = (W, \{R_i\}_{i \in \mathcal{A}}, V, W^*)$: the worlds the agents consider possible, one accessibility relation per agent, a valuation, and the designated set W^* of candidates for the actual world. An action is an event model $\mathcal{E} = (E, \{Q_i\}, \text{pre}, \text{post}, E^*)$ applied by product update [2]:

$$\mathcal{M} \otimes \mathcal{E} = (\{(w, e) : \mathcal{M}, w \models \text{pre}(e)\}, (w, e)R'_i(v, f) \iff wR_iv \wedge eQ_if, V', W^* \times E^*).$$

An action with a single designated event is *ontic*: its effect on the model is determined by the action alone. An action with several is *sensing*: the product splits into one successor state per designated event, and which of them obtains is a fact about the world rather than about the model. A solution is therefore a policy, and this asymmetry — ontic actions continue, sensing actions branch — is what the execution layer must honour.

2.2 The PlanSys2 execution model

PlanSys2 renders each plan item as a subtree that waits for the action's at-start requirements, applies its at-start effects, executes the action while its over-all requirements hold, then checks and applies its at-end effects. Actions are identified by a key formed from the action expression and its start time in milliseconds, and it is by this key that a tree node finds the action executor it drives. Both facts matter later: the subtree is what we preserve, and the key is what a policy can inadvertently collide (§3.1).

3 A policy on the wire

Two interfaces separate the planner from the executor, and both are typed on the flat plan message: the solver plugin returns one, and the tree builder consumes one. Forking either would fork the system. Instead the policy travels in additional fields of the message itself (Table 1).

Field	Content
children	one continuation per possible outcome, by item index
outcomes	the observation selecting each, in the same order
sensing	whether the outcome must be observed at all
knowledge_requirements	the epistemic conditions the action requires
epistemic_action	the action's name in the planner's own vocabulary

Table 1: Fields added to the plan item. A classical planner sets none of them.

Two vocabularies. The last field deserves comment. A grounder emits an action as a single token, `pickup-A-hold_r2`, whereas the executor parses `(pickup r2 A)` into a name and parameters and resolves the name against the PDDL domain to find the behaviour tree that drives the hardware. These are two vocabularies, not two spellings of one, and no convention recovers the parameter order that the grounded name does not record. Translation is therefore performed through an explicit map, and an action the map does not cover fails the planning request rather than reaching the executor as a name it cannot resolve. Both names survive on the item: the translated one for the executor, the grounded one for the epistemic state, which needs it to find the action's event model.

The sequential reading. When no item names a continuation, the plan is read as PlanSys2 writes it: item i followed by item $i + 1$. This reading is plan-wide rather than per item, because an item with no continuation is also how a policy says *this branch ends here*, and the two cannot be distinguished one item at a time. A planner that links any node must therefore link all of them. The consequence is that every plan is a policy, and the distinction that matters is not classical versus epistemic but whether the policy branches.

3.1 Unique execution keys

Since the executor keys its table of running actions by expression and start time, two policy nodes bearing the same action at the same time collide onto one entry, and one action executor is then driven from two places. The fault is invisible under test: branches are alternatives, so the collision has no effect until the day execution takes the second one. Start times are therefore assigned so that no two nodes share a key, each node beginning strictly after its parent ends; the property is asserted directly against a reproduction of the executor's own key construction.

4 The behaviour tree

Each policy node renders as the PlanSys2 action subtree — unchanged, driving the same action performers against the same problem expert — surrounded by three constructs that a sequence cannot express (Figure 1).

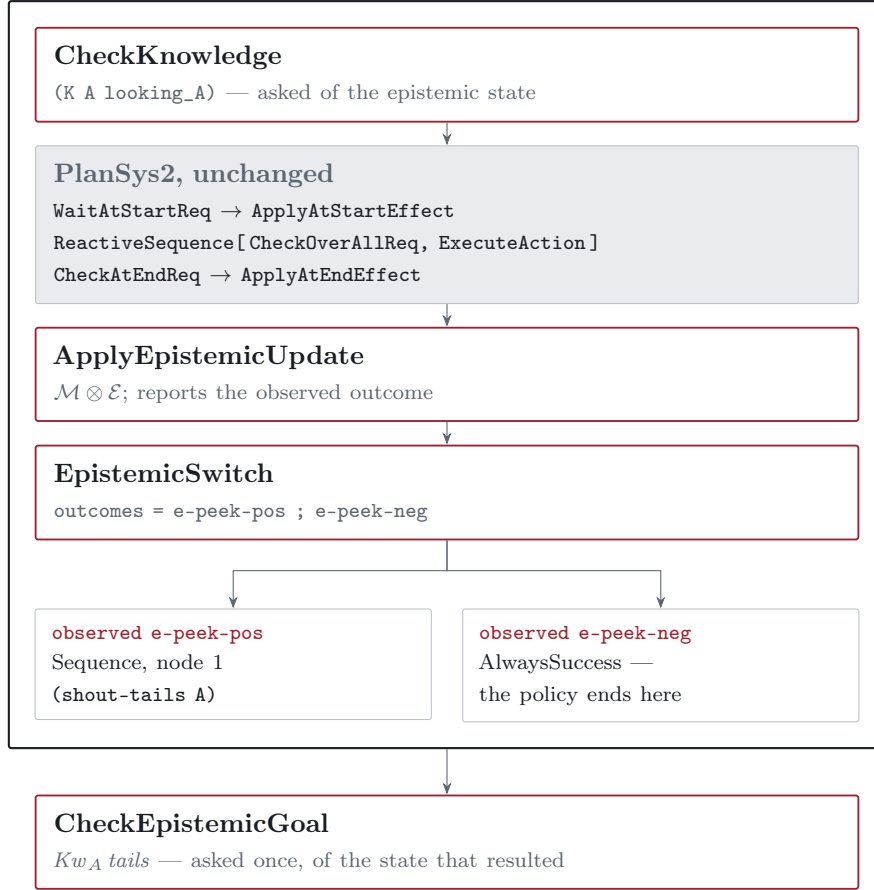


Figure 1: One policy node rendered as a behaviour tree. The grey block is the PlanSys2 action subtree, preserved verbatim; the outlined nodes are the epistemic additions. A node with a single continuation renders without a switch, so a plan that never branches yields the flat sequence PlanSys2 would build.

4.1 The three additions

CheckKnowledge. The counterpart of `CheckOverAllReq` for conditions the problem expert cannot answer. It is a distinct node because it consults a distinct store: facts and knowledge are different kinds of thing, and collapsing them would either invent predicates for knowledge or silently accept conditions nothing has checked. A requirement that cannot be evaluated fails the node, and is reported differently from one that is evaluated and does not hold: the first says we cannot tell, the second says the plan is wrong.

ApplyEpistemicUpdate. The counterpart of `ApplyAtEndEffect`, one level up. An action changes what agents know by more than its own effects: a public announcement informs every observer, and an observation that finds nothing still eliminates worlds. Performing the update as a tree node — rather than folding it into effect application — keeps the guard on the next action checked against the state this action produced. The update is applied once per execution of its node, since product update is not idempotent: applying an announcement twice asserts that the agents were told twice.

EpistemicSwitch. A control node with no classical counterpart. It reads the outcome the update reported and ticks the continuation planned for it, matching outcomes to children by position. Three properties are deliberate. A branch already running is not re-selected, since halting a running action to restart it would interrupt the robot mid-action. A tree whose outcome list and child count disagree fails rather than indexing past its children. And an outcome the policy does not list fails the node:

Every branch was constructed for a different belief; running one for an observation it was not built for is a robot acting confidently on a belief nothing supports.

The failure propagates to the executor, whose response to a failed plan is to replan — from the state that actually resulted, which is the correct response to a world that did something the plan did not anticipate.

4.2 Goal checking

The goal is checked once, after the policy, rather than at each leaf. Every leaf was believed to satisfy the goal, but that belief was formed against the model at planning time; if execution diverged, a policy can run to completion in a branch that no longer establishes anything. The goal formula travels on the plan message, because an epistemic goal is not the PDDL goal the executor already holds. A tree carrying no epistemic goal — a classical plan — passes this node unconditionally.

5 The epistemic state

The tree requires something to ask. A lifecycle node holds a pointed Kripke model and exposes three services, which are exactly the three questions that executing a policy raises (Table 2).

Service	Question
<code>load_task</code>	be the model of <i>this</i> grounded task
<code>check_formula</code>	does this epistemic formula hold now?
<code>apply_action</code>	this action has run: update, and report what was observed

Table 2: The epistemic state service. Its relation to knowledge is that of the problem expert to facts.

The model advances by executed actions rather than by observation of the world, which is what makes it a belief state rather than a log. Disagreement with reality therefore surfaces at `apply_action`, as an action that is not applicable or an outcome the model cannot produce — reported as an error rather than absorbed by overwriting the model.

5.1 Formulas across a process boundary

Formulas are hash-consed within a planning process, so structural identity is pointer identity and comparison is constant time. Those identifiers are process-local and cannot cross a service boundary. Conditions therefore travel as text over the task’s vocabulary — `(K r1 (clear corridor))`, `(Kw A tails)` — written by the planner and parsed by the state.

Nothing but the agreement of those two procedures connects them, so the agreement is tested directly: every goal and every action precondition of each benchmark task is rendered and parsed back, and the result compared as a *formula* rather than as a string. A name absent from the task is rejected rather than interned as a fresh symbol, since it indicates that policy and state disagree about which problem is being solved.

5.2 Who determines the outcome

For an ontic action the update is determined and the response reports no outcome. For a sensing action the state splits into one successor per designated event, and the question of which obtains is about the world. Three cases arise:

1. An observation is supplied and names a possible outcome: it is applied.

2. No observation is supplied and the state designates a single world: the outcome is determined, and the response reports it.
3. No observation is supplied and several worlds are designated: the model genuinely does not know. The request fails.

The third case is a design commitment rather than a limitation. Selecting a branch on a model's convenience, when the model has not the information to select one, is exactly the error the architecture exists to prevent.

6 Structure

Extending an executor ordinarily entails depending on it. That was worth avoiding: a package requiring `plansys2_executor` can be built only against the fork that provides it, whereas a package that does not can be built and tested against a released distribution.

Package	Contents	Needs executor
<code>plansys2_epistemic_msgs</code>	the three service definitions	no
<code>plansys2_epistemic_executor</code>	policy, tree rendering, four nodes, the state	no
<code>plansys2_epistemic_bt_builder</code>	the tree-builder plugin	yes

Table 3: Only the builder requires the executor's plugin interface.

The nodes reach the executor through a generic hook rather than a special case: a parameter naming behaviour-tree node libraries to be loaded before a tree is built, together with the plan already published on the tree's blackboard. The executor consequently links against none of the epistemic code and contains nothing that knows what an epistemic node is; it loads a library and finds four more node types available.

```

executor:
  ros__parameters:
    bt_builder_plugin: "EpistemicBTBuilder"
    bt_node_plugins: ["libplansys2_epistemic_bt_nodes.so"]

```

Listing 1: The entire configuration, above the ordinary PlanSys2 parameters.

7 Verification

Package	Tests	Failures
<code>plansys2_epistemic_planner</code>	38	0
<code>plansys2_epistemic_executor</code>	39	0
<code>plansys2_epistemic_msgs</code>	5	0
Total, from a clean build of six packages	82	0

Table 4: Automated verification.

Three of these checks carry more weight than their number suggests. Every rendered tree is submitted to the behaviour-tree library's own parser, since a tree that fails to parse is worthless however well formed it appears. The formula round trip is compared as described in §5. And the node library is loaded exactly as the executor loads it, so that the extension mechanism is tested rather than assumed.

7.1 A traced execution

The following is a verbatim trace against the running state node, on a multi-pointed variant of the coin-in-the-box domain in which both coin worlds are designated and the goal is $Kw_A \text{ tails}$.

```
# A must come to know whether the coin lies tails. It starts not knowing.
check_formula (Kw A tails) -> holds=false

# The box is shut, so looking is not yet possible. The guard says so.
apply_action peek_A -> refused: not applicable in the current
                        epistemic state
apply_action open_A -> ok; 4 worlds, 2 designated

# A may now look. But two worlds are designated, so the model cannot know
# which outcome the world produced, and declines to choose one.
apply_action peek_A -> refused: 2 possible outcomes here and
                        none was observed

# The robot reports what it saw. The model narrows to a single world.
apply_action peek_A e-peek-pos -> ok; outcome=e-peek-pos
                                6 worlds, 1 designated

check_formula (Kw A tails) -> holds=true # A looked
check_formula (Kw B tails) -> holds=false # B was not looking
```

Listing 2: Service responses, in order.

The final pair is the substantive result. A observed and now knows; B was present and does not. Quasi-private sensing survives intact from the event model, through the product update, to a service answer that a behaviour tree node can act upon. The two refusals are equally the design operating as intended: a guard that will not admit an inapplicable action, and a model that will not fabricate an observation it cannot have.

7.2 What is not covered

Two things are exercised only in continuous integration, where a full system is available: the four nodes ticking against a live state under a complete stack, and the builder operating inside a running executor. The trace above was produced against the real state node, driven manually.

8 Limitations and further work

Observation binding. The outcome of a sensing action is supplied on a port that a domain-specific tree binds to whatever its performer reports. Until that port is bound to real perception, the branch a robot takes is chosen by a model that happens to designate a single world rather than by its sensors. Binding it is the step that converts this architecture into a demonstration, and it is the immediate next piece of work.

Concurrency. The policy is executed as a tree of sequential nodes. PlanSys2’s temporal builders exploit the partial order between actions to run independent ones concurrently; a policy fixes the order along each branch, so there is at present nothing for such a graph to decide. Recovering concurrency *within* a branch is possible in principle and untouched here.

Replanning. A failed switch surfaces to the executor as a failed plan, which is the correct signal, but the loop that replans from the resulting epistemic state — rather than from the initial one — has not been closed. The state service already exposes what such a loop requires.

References

- [1] F. Martín, J. Ginés, F. J. Rodríguez-Lera, and V. Matellán. PlanSys2: A Planning System Framework for ROS2. *IEEE/RSJ International Conference on Intelligent Robots and Systems (IROS)*, 2021.

-
- [2] A. Baltag, L. S. Moss, and S. Solecki. The Logic of Public Announcements, Common Knowledge, and Private Suspicions. *Proceedings of TARK*, 1998.
 - [3] T. Bolander and M. B. Andersen. Epistemic Planning for Single- and Multi-Agent Systems. *Journal of Applied Non-Classical Logics*, 21(1):9–34, 2011.
 - [4] M. Colledanchise and P. Ögren. *Behavior Trees in Robotics and AI: An Introduction*. CRC Press, 2018.